LEGISLATIVE REFERENCE BUREAU

L.R.B. Form No. 4 (Rev. 1/11/17)

No. _____

A Resolution adopting Ethical Conduct Rules of the Senate.

Legislative Referen	ce Bureau	conduct hares of the senate.
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Williams, Lindsey M.	District — NO. —	
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See next page for additional co-spons	isors.	Referred to Committee on Date Reported As Committed-Amended Recomendation

Adopting Ethical Conduct Rules of the Senate. 1 2 RESOLVED, That Ethical Conduct Rules of the Senate be adopted 3 for the governing of the 209th and 210th Regular Session. 2025 - 20264 5 ETHICAL CONDUCT RULES OF THE SENATE Rule 1. Preliminary provisions. 6 7 As used in these rules, the following words and phrases shall 8 have the meanings given to them in this rule unless the context 9 clearly indicates otherwise: "Campaign activity." An activity on behalf of a political 10 11 party, candidate, political committee or campaign, which is intended to advance the interests of a specific party, 12 candidate, political committee or campaign for elective office, 13 including any of the following: 14

A RESOLUTION

(1) Organizing a campaign meeting, campaign rally or
 other campaign event, including a fundraiser where campaign
 contributions are solicited or received.

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1 (2)Preparing or completing responses to candidate 2 questionnaires that are intended solely for campaign use. 3 (3) Preparing a campaign finance report. Conducting background research on a candidate. 4 (4) 5 Preparing or conducting a campaign poll. (5) Preparing, circulating or filing a candidate 6 (6) 7 nominating petition or papers. Participating in, preparing, reviewing or filing a 8 (7)9 legal challenge to a nominating petition. (8) Preparing, distributing or mailing any campaign 10 11 literature, campaign signs or other campaign material, 12 including television and radio ads, website construction, e-13 mails, facsimiles and robocalls, on behalf of any candidate 14 for elective office. 15 (9) Managing a campaign for elective office. 16 (10) Participating in, preparing, reviewing or filing 17 any documents in any recount, challenge or contest of any 18 election. 19 Posting campaign-related information on a website, (11)20 including social media websites or other electronic media 21 websites. 22 "Campaign contribution." A monetary or in-kind contribution 23 made to an electoral candidate campaign. 24 "Candidate." As defined in section 1621 of the act of June 3, 1937 (P.L.1333, No.320), known as the Pennsylvania Election 25 26 Code. 27 "Cash gift." 28 (1) Any of the following: 29 United States or foreign currency. (i) 30 (ii) A money order.

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1 (iii) A check. 2 (iv) A prepaid debit or credit card. 3 (v) A gift card or certificate. (2) The term does not include: 4 5 (i) An expenditure or other transaction subject to 6 reporting under Article XVI of the Pennsylvania Election 7 Code. 8 (ii) A commercial loan made in the ordinary course 9 of business. 10 (iii) A transaction involving reasonable consideration of equal or greater value. 11 (iv) A cash gift from a parent, sibling, spouse, 12 13 child, stepchild, stepparent, stepsibling, grandparent, grandchild, parent-in-law, sibling-in-law or other close 14 15 relative when the circumstances make it clear that the 16 motivation for the action was a personal or family 17 relationship. 18 (v) A cash gift available to the public or offered to members of a group or class in which membership is not 19 20 related to being a Senator or Senate employee. (vi) An award or prize given to competitors in any 21 contest or event open to the public, including random 22 23 drawings. 24 "Commercial loan made in the ordinary course of business." A 25 loan from a bank or other financial institution on terms 26 generally available to the public. 27 "De minimis." An economic consequence which has an 28 insignificant effect. 29 "Discrimination." An adverse employment action based on a

30 protected classification.

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1 "Harassment." Unwelcome conduct based on an individual's
2 protected classification when:

3 (1) submission to the conduct is made either an explicit
4 or implicit term or condition of employment;

5 (2) submission to or rejection of the conduct is used as 6 the basis for an employment decision; or

7 (3) the conduct is so frequent or severe that it creates8 a hostile or offensive work environment.

9 "Lobbyist." Any individual, firm, association, corporation, 10 partnership, business trust or other entity that is registered 11 as a lobbyist under 65 Pa.C.S. Ch. 13A (relating to lobbying 12 disclosure).

13 "Newsletter." A printed document more than one page in 14 length that addresses more than one subject and is printed in 15 quantities of 25,000 copies or more.

16 "Official action." An administrative action or legislative 17 action, as those terms are defined in 65 Pa.C.S. § 13A03 18 (relating to definitions).

19 "Official Senate contact lists." Any list containing 20 individuals, companies or vendors, including names, addresses, 21 telephone numbers or e-mail addresses that are procured, 22 compiled, maintained or produced with Senate funds.

"Own time." A Senate employee's time that is distinct fromSenate work time and includes all leave.

25 "Principal." Any individual, association, corporation, 26 partnership, business trust or other entity that is registered 27 as a principal under 65 Pa.C.S. Ch. 13A.

28 "Senate employee." A person employed by the Senate,
29 including the Chief Clerk and the Secretary of the Senate.
30 "Senate employee in a supervisory position." A Senate

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1 employee who has a general supervisory role within: a caucus; an
2 individual Senator's office; or a Senate services office.

3 "Senate office." All Senate offices and Senate conference or
4 meeting rooms located in the Capitol complex or any similar
5 space contained within a district office.

6 "Senate resources." Senate-owned or Senate-leased equipment 7 including telephones, computer hardware or software, copiers, 8 scanners, fax machines, file cabinets or other office furniture, 9 cell phones, personal digital assistants or similar electronic 10 devices and office supplies.

"Senate work time." Publicly paid work time consisting in the aggregate of 75 hours every two weeks for full-time employees and a lesser amount of publicly paid hours every two weeks for part-time employees.

15 "Senator." A person elected to serve in the Pennsylvania16 Senate from each of the fifty Senatorial districts.

17 "Sexual harassment." Unwelcome sexual advances, requests for 18 sexual favors or other verbal or physical conduct of a sexual 19 nature.

20 Rule 2. Practice.

(a) Work time.--No campaign activity may be conducted by a
Senate employee on Senate work time. The following shall apply:

(1) Senate employees are permitted to engage in campaign
activities on their own time, as volunteers or for pay.

(2) Senate employees may work irregular hours often
depending upon the time the Senate is in session. As a
result, a staffer's own time can occur during what may be
considered "normal" business hours.

29 (3) Sick leave, family and medical leave, work-related
30 disability leave, parental leave, short-term disability

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leave, civil leave or military leave cannot be requested by a
 Senate employee to perform campaign activities.

3 (4) No Senate employee may be allowed any amount of
4 Senate work time for time spent doing campaign activities.

5 (5) Senate employees, with the permission of their 6 employing Senator, may reduce their Senate hours with a 7 commensurate reduction in pay (and benefits, as required) to 8 perform campaign activities. These arrangements must be 9 memorialized in writing and filed with the Chief Clerk.

10 (6) Any Senate employee who has reduced his or her 11 Senate hours to perform campaign activities shall keep a 12 daily written log outlining Senate hours and related work 13 responsibilities.

14 (b) Office and resources.--No campaign activity may be 15 conducted by a Senator or a Senate employee in a Senate office 16 or with Senate resources.

17 (1) De minimis campaign activities may be unavoidable
18 for a Senator or Senate employee in the course of their
19 official duties. Examples include the following:

(i) In responding to inquiries from the public, a
Senator or a Senate employee may need to address
questions that relate to a Senator's or other candidate's
campaign for elective office or a related legislative
record.

(ii) Scheduling assistance and information from the
Senator or a Senate employee may be provided to ensure
that no conflict occurs among the Senator's campaign
schedule, official schedule and personal schedule.

29 (iii) Engaging in political conversation in the30 natural course of personal communication.

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1 (2) Unsolicited campaign-related communication on a 2 personally owned cell phone, personal digital assistant or 3 similar electronic device may occur on a de minimis basis in 4 a Senate office but may not interfere with Senate work time.

5 (3) A Senator's official Senate website, social media website or other electronic media website shall not contain a 6 7 link to a campaign website for any candidate. A Senator's 8 campaign website shall not contain a link to his or her 9 official Senate website. A Senate employee who is on Senate work time and using Senate resources may post legislative 10 materials, media advisories, news releases and announcements 11 12 on a social media website or other electronic media website, 13 which is not a campaign website for any candidate, even if 14 campaign-related information also exists on such a website. A 15 Senate employee who is on his or her own time and using 16 personal resources may post material involving or referring 17 to campaign activity on a social media website or other 18 electronic media website.

19 (c) Contributions.--The solicitation or receipt of campaign 20 contributions on Senate work time or with Senate resources is 21 prohibited.

(1) Solicitation or receipt of campaign contributions in
a Senate office or with Senate resources is prohibited at any
and all times.

(2) If an unsolicited contribution is sent to a Senate
office through the mail or in an unidentifiable form, the
employee who receives it shall turn it over to the campaign
within no more than seven days and immediately notify the
donor that campaign contributions should not be received at a
Senate office.

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(3) No Senate employee may serve as an officer on a
 campaign committee or a campaign finance committee on behalf
 of any Senator, Senate candidate or Senate caucus.

4 (4) A Senate employee may help plan and may provide
5 assistance at a campaign event on his or her own time.
6 (d) Employees.--No Senate employee may be required to
7 perform any campaign activity or make any campaign contribution.

8 (1) No Senator, no Senate employee acting on the 9 Senator's behalf and no Senate employee in a supervisory 10 position may require a Senate employee to perform any 11 campaign activity on Senate work time or on the employee's 12 own time as a condition of employment.

13 (2) No Senator, no Senate employee acting on the
14 Senator's behalf and no Senate employee in a supervisory
15 position may require any Senate employee to make a campaign
16 contribution as a condition of employment.

(3) A Senate employee who agrees or offers to
participate in any campaign activity on his or her own time
or who makes a campaign contribution may not do so in
consideration of receiving any additional Senate compensation
or employee benefit in the form of a salary adjustment,
bonus, compensatory time off, continued employment or any
other similar benefit.

(4) A Senate employee who declines to participate in a
campaign activity or to make a campaign contribution shall
not be sanctioned for that refusal.

(e) Newsletters.--No Senate-funded newsletter may be printed or distributed within 60 days of the primary or general election at which any Senate member is a candidate for the office of Senate or any other elective office.

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(1) This subsection shall apply to newsletters printed
 by the Senate or by an outside vendor paid for with public
 funds.

4 (2) The Chief Clerk of the Senate may not authorize the
5 reimbursement or payment of any money expended for print,
6 distribution or postage incurred after the 60-day deadline.

7 (3) Senators who are candidates for the office of the
8 Senate or any other elective office shall submit to the
9 Secretary of the Senate a final proof copy of any newsletters
10 no less than 90 days prior to the next occurring primary or
11 general election.

12 (f) Official Senate contact lists.--Official Senate contact13 lists shall be used solely for legislative purposes.

14 (1) Official Senate contact lists shall not be provided
15 to any candidate, political party, political committee,
16 campaign or campaign committee or used for any campaign
17 purpose.

18 (2) Senate time and resources shall not be used to 19 create, store or maintain any list that identifies the listed 20 individuals as campaign volunteers or contributors to any 21 candidate, political party, political committee, campaign or 22 campaign committee.

(3) No list may be developed by a Senator or a Senate
employee using Senate time and resources for the purpose of
monitoring or tracking campaign activity or campaign
contributions of any Senate employee.

(4) Official Senate contact lists may be purchased at
fair market value from a private source with Senate funds if
the lists are used solely for legislative purposes. An
official Senate contact list that is so acquired may not be

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used or redirected in the same or a modified form for
 campaign purposes.

3 (g) Non-work-related tasks.--No Senate employee may be
4 required to perform any non-work-related task.

5 (1) No Senator, no Senate employee acting on the 6 Senator's behalf and no Senate employee in a supervisory 7 position may require a Senate employee to perform tasks 8 unrelated to the Senate employee's official duties as a 9 condition of employment.

10 (2) An employee who agrees or offers to perform a task 11 unrelated to that person's official duties on his or her own 12 time may not do so in consideration of receiving any 13 additional State Senate compensation or employee benefit in 14 the form of a salary adjustment, bonus, compensatory time 15 off, continued employment or any other public benefit.

16 (3) An employee who refuses to perform a task unrelated 17 to that person's official duties cannot be sanctioned for 18 that refusal.

19 (h) Cash gifts.--No Senator or Senate employee shall accept20 or solicit a cash gift from any of the following:

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(1) A lobbyist or principal.

(2) A person that is seeking official action from theSenator or Senate employee.

24 Rule 3. Professional conduct.

(a) Discrimination and harassment.--The Senate is committed
to creating and maintaining a work environment free from
discrimination and harassment. No member or officer of the
Senate shall engage in discrimination or harassment, including
sexual harassment of:

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(1) another member or officer of the Senate or Senate

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1 employee; or

2	(2) any individual:
3	(i) while performing services or duties of the
4	Senate;
5	(ii) in or on Senate designated offices, property or
6	facilities; or
7	(iii) at a Senate-sponsored meeting or event.
8	(b) RetaliationNo member or officer of the Senate or
9	Senate employee shall retaliate against an individual in
10	response to any of the following actions taken in good faith:
11	(1) Filing:
12	(i) A complaint of discrimination or harassment
13	under Rules of the Senate or the policies and procedures
14	of an employer.
15	(ii) A charge of discrimination or harassment with a
16	government agency or commission charged with enforcing
17	laws relating to discrimination or harassment.
18	(iii) A civil action or arbitration relating to
19	discrimination or harassment in a court of competent
20	jurisdiction.
21	(iv) A criminal complaint relating to discrimination
22	or harassment with a law enforcement agency.
23	(2) Participating in an investigation in connection with
24	or proceedings resulting from the filing of a complaint or
25	proceeding under paragraph (1).
26	(c) ConstructionNothing under subsection (b) shall be
27	construed to prevent action against a member or officer of the
28	Senate who is the subject of a complaint or proceeding related
29	to discrimination or harassment.
30	Rule 4. Committee on Ethics.

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1 The following shall apply to the Committee on Ethics:

2 The Committee shall consist of eight members, four (1)3 of whom shall be members of the majority party appointed by the President Pro Tempore, and four of whom shall be members 4 5 of the minority party appointed by the Minority Leader. From the members appointed to the Committee, the President Pro 6 7 Tempore shall appoint a chair, vice-chair and secretary for 8 the Committee. The chair shall be a member of the majority 9 party, and the vice chair shall be a member of the minority 10 party.

11 The members of the Committee shall first meet upon (2)12 the call of the chair and perfect its organization. A 13 majority of the Committee shall constitute a quorum for it to 14 proceed to business. Unless otherwise provided in this rule, 15 a majority of the Committee shall be required to take any 16 action authorized by this rule. The Committee shall have the 17 power to promulgate rules not inconsistent with this rule or 18 Rules of the Senate that may be necessary for the orderly 19 conduct of its business.

20 The chair of the Committee shall notify all members (3) 21 of the Committee at least 24 hours in advance of the date, 22 time and place of meetings and, insofar as possible, the 23 subjects on the agenda. Meetings may be called from time to 24 time by the chair of the Committee as the chair deems 25 necessary. A member of the Committee may request that the 26 chair call a meeting for a specific purpose. If the chair 27 refuses to call a meeting upon such request, a majority of 28 the Committee may vote to call a meeting by giving two days' 29 written notice to the President Pro Tempore setting forth the time and place for such meeting. Such notice shall be read in 30

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the Senate and posted in the Senate Chamber by the Secretary of the Senate or a designee. Thereafter, the meeting shall be held at the time and place specified in such notice.

The Committee shall not continue to exist after sine 4 (4)die adjournment of the General Assembly. Proceedings on 5 matters before the Committee that have not been concluded or 6 7 disposed of by sine die adjournment of the General Assembly 8 shall cease on such date and all documents, reports, 9 communications, transcripts and other materials compiled by the Committee for such matters, as well as any communications 10 11 or other materials received by the Committee after sine die 12 adjournment of the General Assembly, shall be collected, 13 organized and submitted to the Secretary of the Senate under 14 seal for transition to the reconstituted Committee consisting 15 of members appointed from the incoming General Assembly. 16 These materials shall be held in a secure manner and nothing 17 in this rule shall authorize the Secretary of the Senate or 18 any other person to view such materials. Within 30 days 19 following the reconstitution of the Committee in the next 20 succeeding legislative term, the Committee shall review such 21 materials and determine whether or not to proceed with one or 22 more of the matters under review by the former Committee or 23 received after sine die adjournment. Any time period required 24 for any actions of the Committee or others under this rule shall be tolled until the reconstituted Committee has made a 25 26 determination whether or not to proceed. If the Committee 27 determines to proceed with a matter, the Committee shall, if 28 applicable, continue from the stage in the consideration of 29 the matter where the former Committee ended if a majority of the Committee determines that such continuation is 30

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appropriate without reconsideration of the information
 provided by the former Committee.

3 (5)The Committee shall compile, update and distribute a members' Handbook on Ethics for members and Senate employees 4 5 on matters regarding the ethical conduct of their legislative duties. Each member shall complete two hours of ethics 6 7 education and training and one hour of discrimination and 8 harassment in the workplace education and training each 9 legislative term. A member shall be excused from one hour of 10 ethics training for any full year the member was absent due 11 to illness, injury, military service or any other permissible 12 excuse approved by the Senate pursuant to its rules. The 13 Committee shall be responsible for planning and administering 14 the education and training programs.

The Committee shall issue to a member upon the 15 (6) 16 member's request an advisory opinion regarding the member's 17 duties under Rule 2. The opinion shall be issued within 14 18 days following the request. No member who acts in good faith 19 on an opinion issued under this paragraph shall be subject to 20 any sanctions for so acting if the material facts are as 21 stated in the request. Opinions issued under this paragraph 22 shall be public records and may from time to time be 23 published.

(7) Notwithstanding the foregoing, the member requesting
the opinion may request that an opinion undergo deletions and
changes necessary to protect the identity of the persons
involved, and the Committee shall make such deletions and
changes.

(8) The Committee may issue other advisory opinions with
 regard to questions pertaining to other legislative ethics or

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decorum at the request of a member or Senate employee. An opinion issued under this paragraph shall be confidential and shall apply exclusively to the requestor. No requestor who acts in good faith on an opinion issued under this paragraph shall be subject to any sanctions for acting in accordance with the opinion if the material facts are as stated in the request.

8 (9) The Committee shall receive complaints against 9 members, officers and employees of the Senate alleging 10 unethical conduct under the Legislative Code of Ethics or the 11 Rules of the Senate, including for violations of Rule 3. A 12 complaint must be in writing and be signed and dated by the 13 person filing the complaint under penalty of law under 18 14 Pa.C.S. § 4904 (relating to unsworn falsification to 15 authorities). The complaint must set forth in detail the 16 actions constituting the alleged unethical conduct or 17 violation. No person shall disclose or acknowledge to any 18 other person any information relating to the filing of a 19 complaint or the proposed filing of a complaint, except as 20 otherwise authorized under this rule or Rule 3, for the 21 purpose of seeking legal advice, as otherwise required by law 22 or to carry out a function of the Committee.

(10) The Committee shall not have jurisdiction over, shall not accept for review or action and shall return to the complainant with a notice explaining the Committee's lack of jurisdiction any of the following:

(i) a complaint filed later than five years
following the occurrence of the alleged unethical conduct
or violation;

30 (ii) a complaint filed against a former member or

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1 former Senate employee unless required by Section 7(c) of 2 the Legislative Code of Ethics; or 3 (iii) a complaint filed against a member during a restricted period. 4 A five-year limitations period that expires during a 5 restricted period shall be tolled until the day following the 6 7 election occurring at the expiration of the restricted 8 period. 9 Within 30 days following receipt of a complaint (11)over which the Committee has jurisdiction under this rule, 10 the Committee shall do one of the following: 11 12 dismiss the complaint, with notice explaining (i) 13 the basis for the Committee's dismissal, if it: 14 alleges facts that do not constitute (A) unethical conduct or a violation of Rule 3; 15 16 is objectively baseless; (B) 17 is materially insufficient as to form; (C) 18 (D) is a frivolous complaint; or (ii) initiate a preliminary investigation of the 19 20 alleged unethical conduct or violation. 21 (12) If the Committee initiates a preliminary 22 investigation, it shall, promptly upon voting to proceed, 23 send the subject a letter setting forth each allegation in 24 the complaint. Within 15 days after receipt of the letter, 25 the subject may file a written response with the Committee. 26 Failure of the subject to file a response shall not be deemed 27 to be an admission, or create an inference or presumption, 28 that the allegations in the complaint are true, and such 29 failure shall not prohibit the Committee from either 30 proceeding with the preliminary or a formal investigation or

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dismissing the complaint. The Committee may engage independent counsel to assist in a preliminary investigation. The subject may be represented by counsel of the subject's choosing at any point during an investigation under this rule.

If the Committee initiates a preliminary 6 (13)7 investigation of a complaint of a violation under Rule 3, it 8 shall also send to the appropriate employer a copy of the 9 letter sent to the subject setting forth each allegation in 10 the complaint. Upon the request of the complainant, the 11 employer shall make adjustments to the complainant's work 12 hours, assignment or duties or location that may be 13 appropriate under the circumstances of the allegations in the 14 complaint. The adjustments may include:

15 (i) removing the complainant or the subject from the16 physical work location of the complainant;

17 (ii) allowing the complainant to be placed on
18 administrative leave with continued pay and benefits, if
19 applicable; or

20 (iii) any other reasonable accommodation agreed to21 by the employer and the complainant.

22 (14) The employer shall keep the letter and the fact of the initiation of a preliminary investigation confidential 23 24 but may disclose necessary information to members, officers 25 of the Senate or Senate employees as needed in order to 26 implement the foregoing adjustments. No Senate employee shall 27 retaliate or take adverse actions against the complainant in response to the filing of a complaint of a violation of Rule 28 29 3 with the Committee.

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(15) A member of the Committee who is the complainant,

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the subject or a witness to the unethical conduct or violation alleged in a complaint shall not participate in any Committee consideration of the complaint. The member shall be temporarily replaced on the Committee in a like manner as the member's original appointment.

Within 30 days following the initiation of a 6 (16)7 preliminary investigation, the Committee shall vote to 8 dismiss the complaint for lack of probable cause to support 9 the alleged unethical conduct or violation or to proceed with 10 a formal investigation because it finds that probable cause 11 exists. If a majority of the Committee is unable to agree on 12 either course of action, the Committee shall dismiss the 13 complaint. The Committee shall promptly notify the 14 complainant and the subject in writing of the result.

15 (17) If the Committee votes to proceed with a formal 16 investigation, the Committee shall engage independent counsel 17 unless the Committee determines that the alleged unethical conduct or violation raised in the complaint does not warrant 18 19 the expense of engaging independent counsel. If the Committee 20 does not engage independent counsel, the Committee shall be 21 represented in the investigation and any hearing conducted 22 under this rule by Committee staff attorneys, including at 23 least one from each party.

(18) The Committee, including Committee staff attorneys,
and any independent counsel engaged by the Committee shall
have the power to conduct investigations and hearings under
the guidelines set out in this rule.

(19) Where a provision of this rule conflicts with
another Rule of the Senate, the provision of this rule shall
govern.

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1 (20) This rule shall be construed to empower the 2 Committee and its independent counsel to do all of the 3 following:

4 (i) act as a neutral fact-finder;
5 (ii) protect due process and other constitutional
6 rights of a subject;

7 (iii) fully investigate and deter unethical conduct
8 or violation of Rule 3; and

(iv) protect the public trust.

10 (21) The Chief Clerk shall pay the fees and expenses of 11 an independent counsel engaged by the Committee under this 12 rule.

13 (22)The Committee may issue subpoenas for documents or 14 testimony as part of a preliminary investigation, a formal 15 investigation or in connection with a hearing before the 16 Committee. Notwithstanding the provision of any other Rule of 17 the Senate, subpoenas issued under this rule shall be in the name of the Committee, shall be signed by the chair of the 18 19 Committee and shall be attested by another member of the 20 Committee who voted in favor of authorizing the subpoena.

21 (23) A subpoena issued by the Committee may be served 22 upon any person and shall have the force and effect of a 23 subpoena issued out of the courts of this Commonwealth. 24 Subpoenas shall be served by the Sergeant-at-Arms of the 25 Senate or another person designated by the Committee when 26 directed to do so by the Committee. Each subpoena shall be 27 addressed to the witness and shall state that such proceeding 28 is before a Committee of the Senate for which the witness is 29 required to attend and testify at a specified time and place; 30 or to produce books, papers, records, accounts, reports,

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1 documents and data and information produced and stored by any 2 electronic data processing system; or both, as the Committee 3 may also require. Mileage and witness fees shall be paid by the Senate to such witness in an amount prescribed by law. 4 5 Unless addressed to and served on the subject, a copy of a 6 subpoena issued by the Committee shall be provided to the 7 subject and the subject's counsel, if applicable. A person 8 who willfully neglects or refuses to comply with a subpoena 9 issued by the Committee shall be subject to the penalties 10 provided by the laws of this Commonwealth with respect to such willful neglect or refusal. Notwithstanding the 11 12 foregoing, a recipient of a subpoena issued by the Committee 13 may object to the subpoena by serving notice of such 14 objection on the signatory to the subpoena and the Committee. The Committee may quash or modify the subpoena if it finds 15 16 the subpoena to be overly broad or without proper purpose. 17 Each member of the Committee shall have the power to 18 administer oaths and affirmations to witnesses appearing 19 before the Committee.

20 (24) All subpoenaed books, papers, records, accounts, 21 reports, documents, data and information shall be returned to 22 the person from whom such material was subpoenaed when the 23 Committee has completed its examination of such material, but 24 in no event later than the date of final disposition of the 25 matter.

26 (25) Following the completion of a formal investigation,27 the Committee shall conduct a hearing if:

(i) independent counsel engaged by the Committee
recommends that a hearing be conducted and the Committee
votes to adopt the recommendation; or

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1 (ii) independent counsel was not engaged by the 2 Committee but the Committee finds that the testimony and 3 documents reviewed by the Committee during the formal 4 investigation indicates more likely than not that the 5 unethical conduct or violation alleged in the complaint 6 occurred.

7 If a hearing is to be conducted, the Committee (26)8 shall provide the subject and the subject's counsel and 9 complainant and their counsel, if applicable, with written 10 notice consistent with constitutional principles of due 11 process. The Pennsylvania Rules of Evidence shall apply 12 during the hearing, unless the Committee determines 13 otherwise. Notwithstanding the foregoing, the Committee may 14 not infringe on the right of the subject to present evidence, cross-examine witnesses, face accusers and be represented by 15 16 counsel at a hearing conducted under this rule.

17 (27) Witnesses called to appear at a hearing under this 18 rule, including a subject, may be accompanied by their own 19 counsel for the purpose of advising them concerning their 20 constitutional rights. Counsel may interpose legal objection 21 to any and all questions which in the opinion of counsel may 22 violate the constitutional rights of counsel's clients.

(28) The proceedings of a hearing conducted under this
rule shall be either stenographically or electronically
recorded. The Committee shall determine which parts of such
recorded proceedings, if any, shall be transcribed.

27 (29) The burden shall be on independent counsel, if one 28 has been engaged by the Committee, or the Committee staff 29 attorneys, if independent counsel has not been engaged, to 30 prove that the unethical conduct or violation alleged in the

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complaint occurred. Within 30 days following the conclusion of the formal investigation and hearing, the Committee shall make a determination as to whether the unethical conduct or violation occurred and shall submit its finding to the Senate. If the Committee determines that the unethical conduct or violation occurred, the Committee may make one or more of the following recommendations to the Senate:

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(i) a reprimand of the subject;

(ii) a censure of the subject;

(iii) expulsion of the subject from the Senate; or
(iv) the denial or limitation of any right, power or
privilege of the member granted by Rules of the Senate
and not contrary to the Constitution of Pennsylvania.

14 The Committee shall provide a written report of its (30) 15 findings and recommendations, if any, to the subject and 16 complainant shall simultaneously submit a copy of the same to 17 the Senate. Only findings and recommendations agreed to by a 18 majority of the Committee shall be included in the report. 19 The report may include a minority report. The Senate shall 20 not take any action on the findings and recommendations 21 submitted by the Committee and shall not make such findings 22 and recommendations public until a period of at least seven 23 days has passed following the Committee's provision of the 24 report to the subject and complainant.

(31) The Committee may extend any of the time periods,
other than those relating to the jurisdiction of the
Committee, required for any actions of the Committee or
others under this rule.

(32) Investigations, hearings and meetings of the
Committee relating to an investigation and the existence of

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such investigations, hearings and meetings shall not be open
 to the public and shall be confidential. All other meetings
 of the Committee shall be open to the public.

Notwithstanding the above, except for a hearing on 4 (33) 5 complaints of a violation of Rule 3, the Committee shall conduct a hearing in public upon the written request of the 6 7 subject unless the Committee determines that evidence or 8 testimony to be received at the hearing may substantially 9 defame, degrade, or incriminate a person other than the 10 subject. In that event, the Committee shall receive such evidence or testimony in executive session. No evidence or 11 12 testimony taken in executive session may be released to any 13 person or authority or used in public sessions without the 14 consent of the Committee.

15 (34) The Committee may enter into a consent agreement 16 with the subject at any point in the proceedings. The 17 Committee may make an appropriate referral of a complaint to 18 a law enforcement agency at any point in the proceedings.

19 (35) The complaint, response and records of the
20 Committee shall be confidential. Notwithstanding the
21 foregoing:

(i) consent agreements and final findings by the
Committee of unethical conduct and the Committee's
recommendations with respect to such findings shall not
be confidential;

(ii) consent agreements and final findings by the
Committee of a violation of Rule 3 shall not be
confidential, except that at the request of a
complainant, the name of the complainant and, unless the
Senate considers a resolution to discipline the subject,

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any facts that may lead to the identification of the complainant, including the name of the subject, shall be redacted before an agreement or final findings of the Committee are made public;

(iii) the subject may, in his or her discretion, 5 6 make public a finding by the Committee that no unethical 7 conduct or violation of Rule 3 had occurred or that there 8 was insufficient evidence presented to the Committee that unethical conduct or a violation of Rule 3 had occurred, 9 10 except that the subject shall not make public the name of 11 a complainant who filed a complaint alleging a violation 12 of Rule 3; and

13 (iv) if the Committee makes a referral of a
14 complaint to a law enforcement agency, the Committee may
15 provide the agency with copies of documents and
16 information in its possession.

17 (36) Any member of the Committee breaching the 18 confidentiality provisions set forth in this rule as 19 determined by a majority of the members of the Committee 20 shall be removed immediately from the Committee and replaced 21 by another member in a like manner as the member's original 22 appointment.

(37) A nondisclosure agreement shall not be imposed on
an individual as a condition of the initiation of the
procedures available under this rule for the filing and
hearing of a complaint of a violation of Rule 3.

(38) Nothing in this paragraph shall be construed to prohibit the complainant and the subject from voluntarily entering into a settlement agreement with a nondisclosure provision agreed to by each party as part of the settlement

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1 of a complaint or proceeding. Notwithstanding the foregoing, 2 a member who is the subject of a complaint of a violation of 3 Rule 3 filed with the Committee shall not benefit from a nondisclosure agreement or provision if a completed formal 4 5 investigation of the Committee finds that the complaint is credible or a final decision by the Committee finds a 6 7 violation.

8 (39) The Committee may meet with a committee of the 9 House to hold investigations or hearings involving complaints against employees of the two chambers jointly or officers or 10 11 employees of the Legislative Reference Bureau, the Joint 12 State Government Commission, the Local Government Commission, 13 the Legislative Budget and Finance Committee, the Legislative 14 Data Processing Committee or other legislative service agencies. No action may be taken at a joint meeting unless it 15 16 is approved by the Committee. A member of the Committee who 17 is the complainant, the subject or a witness to the unethical 18 conduct or violation of Rule 3 alleged in a complaint under 19 this paragraph shall not participate in any joint proceedings 20 under this paragraph. The member shall be temporarily 21 replaced on the Committee in a like manner as his or her 22 original appointment.

Rule 5. Enforcement. 23

24 Standardized process.--There shall be a standardized (a) 25 process for reporting any alleged violation of these rules.

26 A Senator, an employee or other complainant who (1)27 becomes aware of a violation of these rules should report the 28 violation to any of the following:

29

30

(i) A Senator.

The President Pro Tempore, or an appropriate (ii)

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designee.

2 (iii) The Majority Leader of the Senate, or an
3 appropriate designee.

4 (iv) The Minority Leader of the Senate, or an
5 appropriate designee.

6

1

(v) The employee's supervisor.

7

(vi) The Secretary of the Senate.

8 (2) A verbal report by an employee or other complainant 9 is acceptable but must be followed up with a written 10 statement that includes the date, time and place, names of 11 possible witnesses and the nature of the ethical conduct 12 violation. The written statement must be signed by the 13 employee or other complainant.

14 (3) Upon receipt of the written statement pursuant to 15 paragraph (2), the person to whom the violation is reported 16 as provided in paragraph (1) shall forward a copy of the 17 written statement within five business days to the Secretary 18 of the Senate or the Chief Clerk if the alleged violation 19 involves the Secretary of the Senate or a person in the 20 Secretary of the Senate's Office.

21 (4) A report of a possible violation of these rules must22 be filed within five years of the alleged conduct.

(b) Inquiry.--An inquiry and review of all properly
submitted reports regarding an alleged violation of these rules
shall be conducted.

(1) The Secretary of the Senate shall conduct a
preliminary inquiry of any written statement forwarded under
subsection (a) (3). The subject of the report shall be
notified within five business days by the Secretary of the
Senate that a written statement has been forwarded to the

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1 Secretary's office under subsection (a)(3). The Secretary of 2 the Senate shall also notify the President Pro Tempore, the 3 Majority Leader and the Minority Leader within five business days that a written statement has been forwarded to the 4 5 Secretary's office under subsection (a)(3). The Secretary of the Senate shall have 14 business days from the date of those 6 7 notifications to complete a preliminary inquiry and determine 8 whether there is more than a de minimis violation of these 9 rules and whether there is a satisfactory basis for the 10 initiation of a formal investigation and shall report that 11 recommendation to the President Pro Tempore, the Majority 12 Leader and the Minority Leader. If the Secretary of the 13 Senate or a person in the Secretary of the Senate's office is 14 the subject of an alleged violation, the responsibilities under this subsection shall be performed by the Chief Clerk 15 16 of the Senate.

17 (2) After receiving a recommendation from the Secretary 18 of the Senate under paragraph (1) that a formal investigation 19 is warranted, if the subject is a Senator, the President Pro 20 Tempore, the Majority Leader and the Minority Leader shall 21 proceed to refer the report to the Senate Committee on Ethics 22 for an investigation by that committee in accordance with 23 Rule 34 of the Rules of the Senate of Pennsylvania. The 24 provisions of Rule 34 of the Rules of the Senate of 25 Pennsylvania shall exclusively govern and apply in their 26 entirety to any further proceeding involving a Senator under 27 this rule.

(3) After receiving a recommendation from the Secretary
of the Senate under paragraph (1) that a formal investigation
is warranted, if the subject is a Senate employee, the

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1 President Pro Tempore, the Majority Leader and the Minority 2 Leader shall proceed to obtain the services of an independent 3 third party to conduct a formal investigation. Upon completion of the investigation, a report shall be prepared 4 5 containing findings of fact and a conclusion as to whether a violation of these rules has occurred. 6

7 (4) After reviewing the findings of fact and the conclusion contained in the report prepared pursuant to 8 9 paragraph (3) regarding a Senate employee, the President Pro 10 Tempore, the Majority Leader and the Minority Leader shall 11 issue a final determination by unanimous vote regarding all 12 of the following:

13 (i) Whether a violation of these rules by a Senate 14 employee has occurred.

Whether a sanction regarding that violation by 15 (ii) 16 a Senate employee is warranted.

17 (iii) If a sanction is deemed warranted, the type of 18 sanction that should be imposed.

19

When and how the sanction should be imposed. (iv) 20 (5) During the course of an investigation of a Senate 21 employee by the independent third party designated pursuant 22 to paragraph (3), the subject shall have the opportunity to 23 be heard, to present evidence, to cross-examine witnesses and 24 to be represented by counsel.

25 (6) Prior to the issuance of a final determination under 26 paragraph (4), the subject shall have an opportunity to 27 submit a written presentation prepared by either the subject 28 or the subject's counsel.

29 All proceedings under this rule shall be (7)30 confidential unless otherwise waived in writing by the

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1 subject of the proceeding.

(8) If the President Pro Tempore, the Majority Leader or
the Minority Leader is the subject of a report, is a witness
or if for any reason is unavailable, the duties of the member
shall be performed by the Senate Whip of the respective
caucus.

7 (9) Retaliation against any Senate employee who files a 8 written statement in good faith under subsection (a)(3) or 9 who testifies in good faith regarding an alleged violation of 10 these rules is prohibited.

11 (c) Disciplinary action.--A violation of these rules may 12 subject a Senate employee to disciplinary action that, depending 13 on the circumstances of the violation, may include any of the 14 following:

- 15 (1) A warning.
- 16 (2) A written reprimand.

17 (3) A permanent disciplinary action noted in the18 personnel record.

- 19 (4) Restitution for damages.
- 20 (5) Suspension of employment.
- 21 (6) Termination of employment.

(d) Sanction.--A violation of these rules may subject a Senator to sanction by the full Senate and, depending on the circumstances of the violation, may include any of the following:

- 26 (1) A warning.
- 27 (2) A written reprimand.
- 28 (3) Restitution for damages.

(4) Any other sanction provided for under the Rules of
 the Senate of Pennsylvania or the Constitution of

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1 Pennsylvania.

2 Rule 6. Filing of financial interest statement.

3 (a) Compliance.--Compliance with the financial interest statement requirements and all other requirements under the 4 Public Official and Employee Ethics Act, 65 Pa.C.S. Ch. 11 5 (relating to ethics standards and financial disclosure), shall 6 7 be mandatory for all Senators and Senate employees who meet the 8 criteria set forth in subsection (d) or (e).

9 Time.--Financial interest statements covering the (b) 10 previous calendar year must be filed by May 1 of each year for 11 every Senator and those Senate employees who make purchasing 12 decisions or other official decisions or provide input that can 13 influence a purchase or official decision.

14 Location.--Senators must file their financial interest (C) 15 statements with the Secretary of the Senate, the Ethics 16 Commission and any governmental agency, authority, board or 17 commission on which they serve. Affected Senate employees must file their financial interest statements with the Secretary of 18 19 the Senate.

20 (d) Required filing for official nonministerial action .--Filing a financial interest statement shall be required for 21 employees who are responsible for taking or recommending 22 23 official nonministerial action concerning any of the following:

24

Contracting or procurement. (1)

25

(2) Administering or monitoring grants or subsidies.

26 Planning or zoning. (3)

Inspecting, licensing, regulating or auditing any 27 (4) 28 person.

29 Any other activity where the official or recommended (5) 30 official action has an economic impact of more than a de

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1 minimis nature on the interests of any person. For most 2 employees on a Senator's staff or in a caucus office, this 3 category would be most applicable, since recommending "official action" to a Senator as part of job 4 responsibilities triggers the duty to file a financial 5 interest statement. Official action would relate to a 6 7 Senator's lawmaking duties especially as that relates to 8 legislation and confirmations.

9 (e) Required filing for recommendations.--A financial 10 interest statement must be filed if a Senate employee's 11 responsibility includes making a recommendation to a Senator as 12 to any of the following:

13 (1) Advice regarding how to vote on the Floor or in14 Committee.

15 (2) The potential consideration of bills, resolutions,
16 amendments to bills or resolutions or nominations in
17 Committee.

18 (3) The drafting and preparation of legislation or
19 resolutions, and any amendments to bills or resolutions,
20 including advice on decisions regarding bill or resolution
21 sponsorships.

(f) Applicability.--The requirement to file a financial interest statement shall apply to executive directors, counsels or any Senate employee responsible for a Committee and to Senate chiefs of staff. Executive, administrative and legislative assistants may be subject to the filing requirements depending on the nature and scope of the individual's employment responsibilities.

(g) Personal point of view.--A Senate employee who doesnothing more than occasionally share a personal point of view

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1 with a Senator is not required to file a financial interest 2 statement. In most cases, a Senate employee with job 3 responsibilities not directly related to the actual lawmaking 4 process, such as correspondence or scheduling, does not need to 5 file a financial interest statement.

6 (h) District office.--A Senate employee assigned to a 7 district office shall be subject to the same filing requirements 8 as a Harrisburg-based Senate employee depending on the nature of 9 that individual's employment responsibilities.

10 Rule 7. Training.

11 To assure compliance with these rules and other laws related 12 to ethical behavior by Senators and Senate employees, 13 appropriate training measures shall be implemented by the 14 Senate. Training shall be provided annually for all Senators and 15 Senate employees on various topics, which shall include, but are 16 not limited to, all of the following:

17

(1) These rules.

18 (2) The Public Official and Employee Ethics Act, 65
19 Pa.C.S. Ch. 11 (relating to ethics standards and financial
20 disclosure).

(3) 65 Pa.C.S. Ch. 13A (relating to lobbying
disclosure).

23 Rule 8. Rules.

(a) Force and effect.--These Rules shall be in full force
and effect until altered, changed, amended or repealed as
provided in subsection (c).

(b) Voting for altering, changing or amending rules.--The consent of a majority of the Senators elected shall be necessary to alter, change or amend these Rules.

30 (c) Alteration, change or amendment of rules by

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1 resolution.--All alterations, changes or amendments to Senate

2 Rules shall be by resolution which shall not be considered

3 unless first referred to and reported from the Rules Committee.